

# Almanac

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## INSIDE

- Harrisburg Funding Increase, p. 2
- Making Memorial Gifts, p. 2
- Council: October Meeting Synopsis, p. 2
- Of Record: Open Expression G'lines, pp. 3-5
- Council: Steering Committee Annual Report; Proposals and Actions Taken, 1987-88

## Alumnus Ron Perelman: \$10 Million 'Lead Gift' for Campus Center

Ronald O. Perelman, chairman and CEO of Revlon Group Incorporated, has pledged \$10 million toward a multipurpose building that will have the facilities proposed three years ago in the Undergraduate Assembly's white paper *Year 1990 Outlook on Student Life*.

"The education I received has been pivotal to my development," said Mr. Perelman, who took his bachelor's degree in 1964 and MBA in 1966 from the Wharton School. "I'm gratified to be able to give something back to the school and more broadly to the generations of leaders that I'm sure will be produced at Penn. I hope this new facility will play a role in giving future students the same excellent background I received."

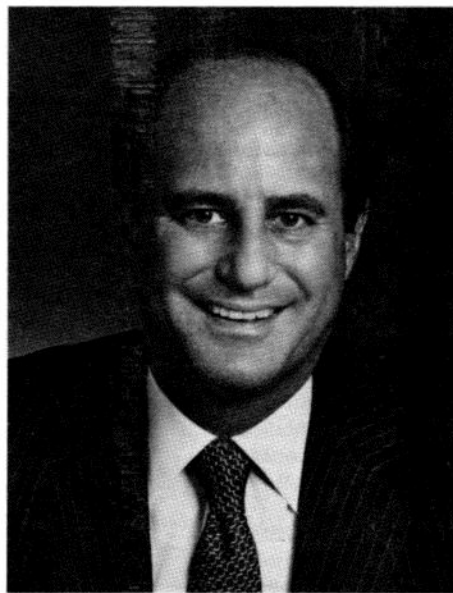
Mr. Perelman, a 45-year-old Philadelphian, graduated before the start of construction of Superblock and the Graduate Towers, which added 6500 to the campus dorm capacity and changed Penn to a predominantly residential school. He is now a trustee of the University and member of the Wharton Overseers, as well as chairman of MacAndrews and Forbes Group Incorporated, a New York based holding company. He was the donor of the Ronald O. Perelman Professorship of Finance, held by Dr. Andrew Abel, and has also given to HUP and to the Sol Snider Entrepreneurial Center at Wharton.

His pledge will trigger the next planning stages for what will be known as the Revlon Center--a complex of offices and meeting rooms for graduate and undergraduate student activities and organizations, with rehearsal and performance space for the performing arts. It will incorporate the University Book Store and will have restaurants, stores and a movie theater.

No location has been set, and land at one of the rumored sites--on Walnut Street between 36th and 37th Streets--does not belong to Penn but is leased from the Redevelopment Authority. In *A Master Plan for the Campus* (Almanac May 17), prepared for the President by the Center for Environmental Design and Planning at GSFA, Professor Alan Levy and his group agree on the importance of a "focal point for University life...to support the broad spectrum of student and faculty activities..". They go on to say the facility should be "centrally located in relation to the campus as a whole, near existing facilities which currently serve University life, including the Annenberg Theaters, the Faculty Club, the proposed ICA, the Sansom Street restaurants, and the retail development at 3401 Walnut Street. The sites between

36th and 38th Street along Walnut Street offer ideal development opportunities...".

Elsewhere the Campus Master Plan says the complex should add to, not replace, such existing facilities as Houston Hall, which was the nation's first student union building, and the



Ronald O. Perelman

CA, which was the first ecumenical student center on a college campus.

The student union concept has been supported also by the Council Committee on Student Affairs (Almanac May 12, 1987), which added that graduate students should similarly examine their needs and make specific recommendations. In the same issue the Facilities Committee and its Student Union Task Force made a feasibility report indicating a need for a gross of 200,000 square feet to meet the needs expressed in the 1990 paper, and to conquer such present problems as overuse (of meeting rooms), poor fit (halls too large or too small), and conflicting uses of present activities space.

One of the earliest recommendations supporting what has evolved as the Revlon Center plan was in the 1985 report of the Senate Committee on Students and Educational Policy on Fraternities and Sororities. It cited unmet needs for "more diversity in social options" for residential and nonresidential students, and urged the administration to "give thoughtful consideration to the construction of a student-union complex."

The Perelman pledge allows planning to proceed, though additional funding, as well as consultation with the University community about the site, will be needed before a starting date for construction can be decided, Vice President Frederick C. Nahm said.

## Death of Cyril Leung

Cyril Leung, the 25-year-old graduate student who was assaulted in Clark Park on October 7, died early Saturday morning, October 29, at the Hospital of the University of Pennsylvania. He had been in a coma since the assault, and had twice undergone brain surgery.

The University flag has been ordered flown at half mast for Mr. Leung, a fourth-year economics student whom his faculty and classmates praised as one of the brightest and most promising in the field. A native of Hong Kong, he was the youngest of three sons of Shick-Man Leung and Oy-Kan Leung, nee Chiang. One brother, Alvin, is in graduate school in Lincoln, Nebraska, and the other, Christopher, lives in Hong Kong. Pending finalization of details, a memorial service is planned for Thursday, November 10, at 5:15 p.m. in the Christian Association Auditorium, 36th and Locust Walk.

Philadelphia police said they expect to add homicide to the long list of charges for which three juveniles--two 16, one 17--are in custody. Robbery appeared to be the motive of the assault, which occurred near 7 p.m. in the park within two blocks of Mr. Leung's Larchwood Avenue apartment. In the wake of the assault and demands of President Sheldon Hackney and several neighborhood associations, the city has restored a mounted patrol in the park.



## Commonwealth Appropriation: \$35.592 Million

On October 13, the State Legislature approved a final version of the University's Fiscal Year 1989 appropriation, and sent it to the Governor for his approval. The table below shows the Commonwealth appropriation by line item. It should be noted that the total appropriation figure of \$35,592,000 does not include approximately \$755,000 which the University will receive through a separate appropriation for equipment. When these two figures are added, Penn will receive \$36,347,000, an increase of 6.8% over last year.

In July, Governor Casey had approved "partial" appropriations bills for Penn and other colleges and universities. At that time he indicated a willingness to supplement these appropriations if other budgetary matters could be resolved through negotiations with the Legislature. After several months of such negotiations, the Senate and House yesterday approved a series of supplemental appropriations bills for colleges and universities. For Penn, House Bill No. 2374 provides additional funding for New Bolton Center and the Food Animal Clinics within the Veterinary School. These two items are increased to levels representing 7.5% over last year. Additionally, the supplemental bill funds the Center for Animal Health and Productivity at \$1,153,000, the Mark W. Allam Dairy Cattle Teaching and Research Facility at \$322,000 and a biological waste incinerator at New Bolton Center at \$400,000. The amounts appropriated for Instruction, Dental Clinics, Medical Instruction and Veterinary Instruction all remain at the same figure approved by the Governor--5.5% increases over last fiscal year.

Finally the Legislature approved \$500,000 for the University's Cancer Center through a supplement to the General Appropriations bill.

—Paul S. Cribbins and James E. Shada,  
Office of Commonwealth Relations

### University of Pennsylvania 1988-89 Appropriations Data

Line Item	1987-88 Appropriation	(1) 1988-89 Appropriation	(2) \$ Increase	(2) % Increase
Instruction	\$14,735,000	\$15,545,000	\$810,000	5.5%
Medical Instruction	4,071,000	4,295,000	224,000	5.5
Dental Clinics	945,000	997,000	52,000	5.5
*Veterinary Instruction	7,091,000	7,481,000	390,000	5.5
*New Bolton Center	3,264,000	3,509,000	245,000	7.5
*Food & Animal Clinics	1,759,000	1,890,000	131,000	7.5
*Center for Animal Health & Productivity	1,703,000	1,153,000	80,000	7.5
*Allam Dairy Facility	300,000	322,000	22,000	7.3
*New Bolton Incinerator	-----	400,000	400,000	100.0
*Veterinary PA Residents Grant Program	-----	0	N/A	N/A
Cognitive Science	800,000	0	- 800,000	- 100.0
<b>Totals</b>	<b>\$34,038,000</b>	<b>\$35,592,000</b>	<b>\$1,554,000</b>	<b>4.6%</b>
<b>Combined Vet</b>	<b>13,487,000</b>	<b>14,755,000</b>	<b>1,268,000</b>	<b>9.4%</b>

\*Items included in Combined Vet Appropriation (1) As amended by HB 2374 (2) Increases over 1987-88

## COUNCIL

### Synopsis of the October 12 Meeting

Dr. Kim M. Morrison, vice provost for university life, initiated discussion of the University's alcohol policy (*Almanac* 10/11/88), stating that it stemmed from a toughening of the Commonwealth's liquor and Crimes Code that was enacted last May. She explained that the Penn alcohol policy then in place was not responsive to aspects of the new code and that the University had to formulate a new policy during the summer, when students were not available for consultation, so that it could be in place when they returned in September. She noted that the revised State code paralleled actions taken across the country to control underage drinking in response to a series of campus tragedies largely resulting from underage drinking and that Penn's new policy is in the same tenor as new rules adopted on many other campuses.

In discussion, concern was expressed that the new Commonwealth code forces a revival of the position *in loco parentis* assumed earlier by colleges and universities. A question was raised as to whether some flexibility in conformance is afforded. Regret was expressed by both faculty members and students that the alcohol policy was written without full consultation. Fraternity members who were present commented that the policy was drafted without proper regard to its effect on the lives of individuals, that the policy is leading to increased drug use and potentially dangerous travel to off-campus parties, and that the bans on beer kegs and outdoor drinking exceed the requirements of the law. A resolution was introduced to suspend the policy until a more generally acceptable one was drawn up. A substitute motion asked the Student Affairs Committee to review the present policy, hold open meetings on the subject, and recommend permanent policy at the December meeting. The motion to substitute passed, but the roll-call vote established that a quorum was not present. The president, as presiding officer, indicated that the substitute motion represented the sense of the meeting and that the Student Affairs Committee Should be instructed accordingly.

—Robert G. Lorndale, Secretary

## Making Memorial Gifts

The family of Helen O'Bannon asked that any contributions in her memory be made either to a Wellesley scholarship fund in her name, or to the University's Cancer Center headed by Dr. John Glick. In response to inquiries on how these contributions are made, Treasurer Scott Lederman reports:

**Cancer Center:** Checks should be made payable to the Trustees of the University of Pennsylvania and marked or accompanied by a note indicating that the contribution is for the Cancer Center in memory of Helen O'Bannon. They should be sent to Christopher Mason, assistant treasurer, at 440 Franklin Building/6205. Mr. Mason will also accept and provide receipts for cash contributions that may be collected by departments or groups; all contributions that are identified as being made by individuals are tax deductible and contributors will receive a University gift receipt.

**Scholarships:** Those interested in making contributions to the Helen B. O'Bannon Memorial Scholarship fund at Wellesley should address contributions to the Office for Resources, Wellesley College, Wellesley, MA 02181, marked with the name of the fund.

## Not / Profit Careers: November 4

Former Congressman Bob Edgar will open the Career Planning and Placement Service's first Not-for-Profit Career Day with a talk at noon November 4 in the Benjamin Franklin Room, Houston Hall.

Representatives of 38 not-for-profit organizations will then make themselves available from 1 to 3:30 in Bodek Lounge to talk about opportunities in their agencies or institutions. Among them will be the Ford Foundation, Congreso de Latinos Unidos, Pennsylvania Economy League, University Museum, Academy of Natural Sciences, Walnut Street Theater, New York Urban Fellows Program, and Philadelphia Geriatric Center.

## Sondheim at the Museum

Composer Stephen Sondheim's public lecture during his Pen at Penn visit next week will be at 4 p.m. Wednesday, November 9, in Harrison Auditorium of the University Mu-

## Almanac

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## To the University Community

*After seeking the advice of a number of colleagues and after careful deliberation, I have decided not to accept the recommendation of the University Council last spring bearing on changes to the revised Guidelines on Open Expression, section III B. This section addresses conduct which continues after the Vice Provost for University Life has declared that conduct to be in violation of the Guidelines and has instructed the participants to modify or terminate their behavior.*

*The Guidelines were very thoughtfully revised by an able and representative committee which was charged to do so. I believe that before further amendment they should be allowed to operate for a period of time. Should they be found to need further attention, then the case for changing them can be made appropriately before the Council.*

—Sheldon Hackney, President

# Guidelines on Open Expression

## I. Principles

A. The University of Pennsylvania, as a community of scholars, affirms, supports and cherishes the concepts of freedom of thought, inquiry, speech, and lawful assembly. The freedom to experiment, to present and examine alternative data and theories; the freedom to hear, express, and debate various views; and the freedom to voice criticism of existing practices and values are fundamental rights that must be upheld and practiced by the University in a free society.

B. Recognizing that the educational processes can include meetings, demonstrations, and other forms of collective expression, the University affirms the right of individuals and groups to assemble and demonstrate peaceably on campus within the limits of these Guidelines and asserts that such rights shall not be infringed. In keeping with the rights outlined in I.A., above, the University affirms that the substance or the nature of the views expressed is not an appropriate basis for any restriction upon or encouragement of an assembly or a demonstration. The University also affirms the right of others to pursue their normal activities within the University and to be protected from physical injury or property damage.

C. The University shall be vigilant to insure the continuing openness and effectiveness of channels of communication among members of the University on questions of common interest. To further this purpose, a Committee on Open Expression has been established as a standing Committee of the University Council. The Committee on Open Expression has as its major tasks: participating in the resolution of conflicts that may arise from incidents or disturbances on campus; mediating among the parties to prevent conflicts and violations of these Guidelines; interpreting these Guidelines; advising administrative officers when appropriate; and recommending policies and procedures for the improvement of all levels of communication.

## II. Definitions

A. For the purposes of these guidelines, the "University community" shall mean the following individuals:

1. Persons who are registered as students or who are on an unexpired official leave of absence.
2. All persons who are employed by the University.
3. Trustees and associate trustees of the University and members of Boards of Overseers or other bodies advisory to the University.

B. For the purposes of these Guidelines, "meeting" and "event" designate a gathering of persons in a University location previously reserved for that purpose. Unless designated as public, meetings are considered to be private. Events are considered to be public. "Demonstration" designates the presence of one or more persons in a University location with the intent to express a particular point of view in a manner that attracts attention, as in protest, rallies, sit-ins, vigils, or similar forms of expression.

## III. Standards

A. The University, through the President, the Provost, and the Vice Provost for University Life, shall act to encourage and facilitate free and open expression within these Guidelines.

1. The University shall publish these Guidelines at least once each academic year in a manner that brings them to the attention of members of the University community. The University shall publish the rules adopted pursuant to IV.B.1. by the Committee on Open Expression at least once each academic year in a manner that brings them to the attention of members of the University community.

2. The University shall establish standards for the scheduling of meetings and events. This shall involve:

- a. publishing policies and procedures whereby members of the University community, upon suitable request, can reserve and use designated spaces within University buildings for public or private meetings or events;
- b. publishing policies and procedures whereby members of the University community, upon suitable request, can reserve and use designated outdoor spaces on the University campus for public meetings or events;
- c. publishing policies and procedures that specifically address requests involving groups composed entirely or predominantly of persons who are not members of the University community (see Section VI);
- d. consulting with the Committee on Open Expression with regard to the substance of the policies and procedures and the manner of their publication; and, if practicable, consulting with the Committee on Open Expression before denying a request for use of a room, facility, or space by an organization recognized by the University for a reason other than prior assignment of the room, facility, or space. In any event, any such denial must be reported promptly to the Committee.

B. Individuals or groups planning or participating in meetings, events or demonstrations must adhere to the following standards of conduct:

1. Individuals or groups violate these Guidelines if:
  - a. They interfere unreasonably with the activities of other persons. The time of day, size, noise level, and general tenor of a meeting, event or demonstration are factors that may be considered in determining whether conduct is reasonable;
  - b. They cause injury to persons or property or threaten to cause such injury;
  - c. They hold meetings, events or demonstrations under circumstances where health or safety is endangered; or
  - d. They interfere with unimpeded movement in or out of buildings and rooms and through all passageways.

(continued next page)



2. Individuals or groups violate these Guidelines if they hold a demonstration in the following locations:

- a. Private offices, research laboratories and associated facilities, and computer centers;
- b. Offices, museums, libraries, and other facilities that normally contain valuable or sensitive materials, collections, equipment, records protected by law or by existing University policy such as educational records, student-related or personnel-related records, or financial records; or
- c. Classrooms, seminar rooms, auditoriums or meeting rooms in which classes or private meetings are being held or are immediately scheduled; or
- d. Hospitals, emergency facilities, communication systems, utilities, or other facilities or services vital to the continued functioning of the University.

3. Individuals or groups violate these Guidelines if they continue to engage in conduct after the Vice Provost for University Life or delegate has declared that the conduct is in violation of the Guidelines and has instructed the participants to modify or terminate their behavior. Prompt compliance with the instructions shall be a mitigating factor in any disciplinary proceedings based upon the immediate conduct to which the instructions refer, unless the violators are found to have caused or intended to cause injury to person or property or to have demonstrated willfully in an impermissible location.

## IV. Committee on Open Expression

### A. Composition

1. The Committee on Open Expression consists of thirteen members: five students, five faculty members, two representatives of the administration, and one A3 representative.

2. Members of the Committee are appointed by the steering committee in the following manner:

- a. Student members shall be nominated from undergraduate students, graduate students, and graduate professional students through existing mechanisms for each student body. Undergraduate and graduate and professional students shall rotate majority representation each year. Three undergraduate and two graduate and professional student members shall alternate with two undergraduate and three graduate and professional students every other year.
- b. Faculty members shall be nominated by the Senate Executive Committee.
- c. The administration members shall be nominated by the president.
- d. The A3 representative shall be nominated by the A3 Assembly.
- e. Each member shall be selected for a term of one year beginning the day after Labor Day each year. Any individual may not serve for more than two consecutive terms. Before Commencement, the Committee shall inform the Vice Provost and the University community which of its members will be available during the summer for mediation and advising.
- f. Vacancies shall be filled for the unexpired term by the appropriate nominating body or persons.

3. The chair of the Committee shall be selected by the steering committee from among the members of the Committee on Open Expression.

### B. Jurisdiction

The Committee has competence to act in issues and controversies involving open expression in accordance with these Guidelines. The Committee's responsibilities are the following:

1. Issuing rules to interpret or give more specific meaning to the Guidelines. Before adopting a rule, the Committee must hold an open hearing on the proposed rule and receive the views of individuals or groups. An affirmative vote of eight members is required for adoption, modification or rescission of a rule to be effective.

2. Recommending to the University Council proposals to amend or repeal the Guidelines. An affirmative vote of seven members is required to make such recommendations.

3. Giving advisory opinions interpreting the Guidelines at the request of a member of the University community for the purpose of advising that person or the University community. Such advice is provided to guide future action. If the Committee does not give a requested opinion, it must indicate its reasons for not doing so.

4. Giving advisory opinions interpreting the Guidelines at the request of administrative officials with responsibilities affecting freedom of expression and communication. Such advice is provided for the purpose of guiding future action.

5. Mediating in situations that involve possible violations of the Guidelines. Those Committee members available at the time may act on behalf of the Committee. In carrying out the mediation function, the Committee or those members present may advise the responsible administrative officials and any other person with respect to the implementation of the Guidelines. Those Committee members who have acted on behalf of the Committee must report on their activities to the full Committee.

6. Reviewing the following administrative decisions for the purpose of providing advice on future actions.

- a. At the discretion of the Committee, administrative decisions involving these Guidelines made without consultation with the full Committee.
- b. All instructions by the vice provost or delegate to modify or terminate behavior under Section III.B.3. of these Guidelines.

7. Investigating incidents involving the application of these Guidelines to aid the Committee in its functions of rulemaking, recommending changes in the Guidelines or issuing advisory opinions. Such functions provide guidance to the University community for future action. The results of Committee investigations for these purposes shall not be a part of the initiation, consideration or disposition of disciplinary proceedings, if any, arising from the incidents.

8. Adopting procedures for the functions of the Committee, varied to suit its several functions, consistent with these Guidelines. Procedures that are not wholly matters of internal Committee practice must be made public in advance of implementation. Except as otherwise provided, the Committee may determine its own voting procedures.

9. Submitting an annual report to the Council and the University on the status of the Committee's work in the University journal of record.

### C. Procedures

1. Except as provided with respect to the mediation function in Section IV.B.5., seven members of the Committee constitute a quorum.

2. The Committee can authorize subcommittees, selected from its own members, to act for the Committee in any matter except the issuance of rules interpreting or implementing the Guidelines or the making of recommendations to amend or repeal the Guidelines.

3. The Committee shall respect the privacy of individuals as its general policy and shall maintain the right to declare the confidentiality of its proceedings.

- a. If a person appearing before the Committee requests that his or her testimony or information be kept confidential, the Committee shall consider such a request. The Committee then shall determine whether to honor that request and shall inform that person of its decision before testimony is given.
- b. Minutes of particular Committee meetings may be declared confidential by the Committee or be so declared at the discretion of the chair subject to review by the Committee.
- c. All Committee documents containing confidential material, as determined by the chair, shall be clearly marked "confidential" and shall carry a warning against unauthorized disclosure.

(continued)

## V. Responsibilities for Enforcement

A. It is the responsibility of the Vice Provost for University Life (hereafter referred to simply as the "vice provost") to protect and maintain the right of open expression under these Guidelines.

B. Observation of meetings, events or demonstrations, when deemed necessary by the vice provost to protect and maintain open expression, shall be the responsibility of the vice provost, who may delegate such responsibility. This delegate shall have full authority to act in the name of the vice provost under these Guidelines.

1. The observer (vice provost or delegate) shall identify himself or herself to those responsible for the meeting or event or to the leaders of the demonstration.

2. The vice provost shall attempt to inform the chair of the Committee on Open Expression of meetings, events or demonstrations to which an observer will be sent. The chair may designate a member or members of the Committee to accompany and advise the observer. Such a Committee representative shall also be identified to those responsible for the meeting or event or to the leaders of the demonstration.

3. Except in emergencies, the vice provost's authority under these Guidelines shall not be delegated to employees of the University department of public safety. The role of public safety personnel at a meeting, event or demonstration is defined below, in Section V.C.3.

4. Any observer or Committee representative who attends a meeting, event or demonstration shall respect the privacy of those involved. If there has been no violation of these Guidelines, other University regulations, or applicable laws, an observer, committee representative, or public safety employee who attends a meeting, event or demonstration shall not report on the presence of any person at such meeting, event or demonstration.

C. The vice provost or delegate may instruct anyone whose behavior is violating or threatens to violate these Guidelines to modify or terminate such behavior. The instruction shall include notice that failure or refusal to comply is, itself, a violation of Section III.B.3 of these Guidelines.

1. When the vice provost or delegate declares that an individual or a group has violated the Guidelines, he or she may request to examine their University identification. Failure to comply with this request is a violation of the Guidelines.

2. In carrying out this responsibility for safeguarding the right of open expression, the vice provost shall obtain the advice and recommendation of the representatives of the Committee on Open Expression whenever feasible.

3. The vice provost or delegate may request members of the department of public safety to attend meetings, events or demonstrations to help protect the open expression of those involved.

a. Any person acting as an agent of the department of public safety who attends a meeting, event or demonstration on

campus shall be clearly identifiable as such and in normal duty uniform. (Arms may be carried if they are part of "normal duty uniform.")

b. Public safety personnel also may attend meetings, events or demonstrations when requested to do so by the person or group responsible for the event, when prominent public figures are involved, or when the director of public safety or delegate determines that there exists an imminent danger of violence at the event.

4. Terminating a meeting, event or demonstration by force is a most serious step, as this action may exacerbate existing tensions and may lead to personal injury and property damage.

a. Avoidance of injury to persons by the continuation of a meeting, event or demonstration is a key factor in determining whether it should be forcibly terminated. Property damage and significant interference with educational processes are also factors to be considered and may be of sufficient magnitude to warrant forcible termination.

b. Whenever possible, the vice provost or delegate should consult with the Committee on Open Expression before seeking a court injunction against those involved in a meeting, event or demonstration or calling for police action.

c. The vice provost or delegate shall inform those involved that he or she intends to seek an injunction or call for police intervention before he or she does so.

d. When a meeting, event or demonstration is forcibly terminated, a full statement of the circumstances leading to the incident shall be published by the vice provost within the University.

D. The department of public safety shall not collect or maintain information about members of the University community, except in connection with alleged crimes, violations of University regulations, or as specifically authorized in writing by the president. This regulation shall not affect personnel information concerning current, past or prospective employees of the department of public safety.

## VI. Non-University Persons

These guidelines address themselves explicitly to the forms of individual and collective expression on campus by members of the University community. The extent to which the privileges and obligations of these Guidelines may be made applicable in particular circumstances to individuals who are not members of the University community shall be determined by the vice provost or delegate. Participants in such meetings, events and demonstrations on campus are required to comply with the instructions of the vice provost or delegate. (See III.A.2.c.)

## Consolidating Student Financial Services: Bursar Moves November 7

Under way in the Franklin Building are preparations for the consolidation of four financial offices of the University: the Bursar's Office, the Financial Aid Office, Penn Plan, and Collections.

The first step in the unification will occur on Monday, November 7, when the Bursar's Office will move from the first floor to the basement of the Franklin Building. This move will make it possible for additional renovations on the first and second floors of the Franklin Building to be completed in time for the final relocation and consolidation, which is slated for early Janu-

ary. All phone numbers and extensions within the Bursar's Office will remain the same during the interim move.

The new unit, to be called the Office of Student Financial Services, will feature a Student Financial Information Center where students can get an answers to such diverse questions as charges on their student accounts, financial aid or Penn Plan credits, or repayment of loans. This Center will be located near the entrance of the Franklin Building, near the Graduate and Undergraduate Counseling sections. The Student Employment Office will also be located in this area.

The goal of the Student Financial Services unit is to be operational by the time the students return in January from their semester break, according to Joann V. White, associate director of undergraduate student financial aid.

"There may be some inconvenience to students in the meantime," she said, "but the long term outlook is for better service, a convenient location, and a consolidation of financial resources which are available to students, their families, and University personnel."



## Annual Report of the Steering Committee, 1987-88

This is the ninth annual report of the Steering Committee of the University Council, prepared in accordance with a requirement in the Council bylaws that the Steering Committee shall publish an annual report to the University community, providing a review of the previous year's Council deliberations which highlights "both significant discussions and the formal votes taken on matters of substance."

### October Meeting

A graduate student, Shawkat Toorawa, was elected to the Steering Committee, filling a vacancy created by a resignation. George Koval, executive director of student financial and administrative services, reported on implementation of the recommendations to improve security in the residence halls made last June by a team of external consultants (*Almanac* 9/15/87). In discussion, the need for proper training of security desk personnel was stressed, completion dates for the unfinished projects were requested, attention to non-residential buildings and campus lighting was asked, and more cooperation by the Philadelphia Police with the Public Safety Office in securing the periphery of the campus was recommended. Further suggestions were made that there should be better protection in academic buildings where faculty members and students work at night, extension of the crime reports to cover the entire campus as well as off-campus areas to inform students of dangerous locations, and warnings to parents and other visitors to the campus of the need for safety-consciousness.

### November Meeting

During the "questions to officers" period, there was an extended discussion of security. The inclusiveness of the published crime reports was questioned by several persons who, having experienced incidents of crimes against the person and theft, and having known that they were duly reported, did not see them printed in the pertinent reports. A resolution on security (revised slightly from *Almanac* 11/10/87), supported by the Undergraduate Assembly and the Graduate and Professional Student Assembly, was unanimously adopted. The Council Committee on Safety and Security was to take up the reviews called for in the resolution (operation and organization of the Public Safety Department and whether it should patrol areas adjacent to the campus). A proposed policy on smoking in non-residential buildings (*Almanac* 11/10/87) was considered. It was affirmed, during the wholly favorable discussion, that the occupants of working areas will decide whether the area is to be smoking or non-smoking, with no override by superiors except for reasons of law or safety. The president stated that, hearing no objection, the proposal would be promulgated as policy.

### December Meeting

There was an extended discussion of perceived inequitable treatment of international graduate students, their employment as teaching assistants, and the proficiency of some in the English language. The bylaws were amended to require the Student Affairs Committee to monitor student services via a standing subcommittee and to eliminate the Faculty Grants and Awards Committee. The latter action had been requested by that committee in the belief that its modest budget for small grants could be more efficiently administered and distributed by the Research Foundation.

The final report of the Special Committee to Review the Guidelines on Open Expression, with its proposed further revisions of the guidelines, was considered. Discussion centered on the provision empowering the vice provost for university life to declare that individuals or groups are violating the guidelines, with the corollary that, if they persist in that conduct despite this warning, they will automatically be in violation of the guidelines. Though it was made clear that this was not new wording, it was argued that the exercise of this power by the vice provost should be made in consultation with a member of the Committee on Open Expression (COE) and/or that the decision should be reviewable. It was stated, on the other hand, that a member of the COE may not be available at all times, that the authority of the administrator on the scene must be unquestioned, and that the COE is authorized by the guidelines to review the vice provost's instructions.

The proposed, revised guidelines were approved, with the understanding that the COE would make a recommendation on the exercise of authority by the vice provost before the end of the spring term.

### January Meeting

House Bill 1900, which would require colleges and universities in the Commonwealth to mail crime statistics to prospective students, was discussed. It was noted that the Undergraduate Assembly supports the bill in the view that it would make these institutions look more closely at security on their campuses and work toward improvement. Some reservations were expressed, however, that enactment of the bill would place Penn in a difficult competitive situation with peer institutions whose states do not have such a requirement. Reservations were also voiced regarding the requirement that the information sent to applicants should include the answers to, among others, questions on the use of drugs and alcohol on campus and prior felony convictions among prospective students. It was suggested that the University might support legislation that would require filing statistics with the Commonwealth and making them available on request. The president confirmed that Penn had not adopted a position on the bill.

An extensive series of presentations was made on the University's interactions with the West Philadelphia community, covering such activities as a "Buy West Philadelphia" guideline in the Purchasing Department, a "Hire West Philadelphia" program in the Employment Office, a research project with the City on recycling as an approach to trash disposal, community-oriented policy studies, care for the mentally ill, student volunteer work in the community, collaboration with the public schools to improve the quality of education, and the position of the University Council Community Relations Committee as a sympathetic bridge between Penn and the community.

### February Meeting

Questions were raised regarding the training sessions for the persons who will serve as advisers under the harassment policy and the orientation seminars for freshmen to be undertaken as a part of the next New Student Week. Concern was expressed that the sessions may be used to inculcate an ideology rather than merely to inform. Those responsible for the sessions stated that the purpose in both cases is purely to inform.

A proposed policy from the Committee on Research concerning the exclusion of foreign nationals from specific research areas (*Almanac* 10/20/87) was introduced. The proposal stated that funding agencies may not exclude foreign nationals from participation in research projects but may limit their financial support to particular groups. It provided that exceptions to the policy may be made by the Vice Provost for Research. The proposal was amended to require that the Committee on Research review all requests for exceptions that come to the Vice Provost, concern having been expressed that the committee otherwise would not be aware of exceptions that are granted. An objection was raised that foreign nationals would be discriminated against if they do not receive compensation for research which they are performing and that in such cases alternative funding should be provided. The Vice Provost indicated that he would investigate the possibility of alternative funding in the case of research projects but said that sheer size would preclude similar treatment for training grants. The proposal was adopted as amended.

### March Meeting

Comments were made regarding disposition of the ZBT case that the activities should also have been found to be in violation of the harassment policy, that the punishment of an 18-month suspension was a mere "slap on the wrist" that would not discourage future harassment of women and minorities, and that a definition of impermissible conduct in this regard is needed to prevent recurrences. A statement was made that a program in the Wharton School to train black, South African managers was "clandestine" and may be "racist," but the president responded that the purpose of the program is to enable these individuals to improve their career opportunities in South Africa and that it, like all of the University's programs and research, is open to collegial scrutiny.

A campus vending policy proposed by the Facilities Committee to

make explicit practices which have evolved was adopted (*Almanac* 3/29/88). The policy generally restricted outdoor vending to fund-raising activities by registered student groups and University departments and to the block of Locust Walk between 36th and 37th Streets. The chair of the Honorary Degrees Committee reported on the work of the committee in arriving at a slate of scholars and creative artists to receive honorary degrees at Commencement in May. He noted that only a modest number of nominations were made by the faculty and urged faculty members to recommend for the next year distinguished persons whom they feel should be honored.

#### April 13 Meeting

An addition to the Guidelines on Open Expression, proposed by the Committee on Open Expression, was considered. The proposal (initial draft, *Almanac* 3/1/88) was made pursuant to a request made to the committee at the December Council meeting that it give further study to the situation in which an individual refuses to obey an order of the Vice Provost for University Life or delegate to desist and the action is later determined not to have been in violation of the guidelines. The committee, in its proposal, advanced the view that the individual's record should, in effect, be wiped clean if in a subsequent judicial hearing the action is judged to have been permissible under the guidelines. In discussion, it was argued that the proposal could serve to dilute the authority on the scene of the Vice Provost or delegate, but, upon motion, the revision of the guidelines was approved.

The Student Affairs Committee presented a report on its survey on child care needs (*Almanac* 3/29/88), with emphasis on the findings that there is a widespread need for pre-school child care among Penn faculty, staff, and students, that the cost of child care is an important consideration for nearly all of the parents concerned, that most faculty and staff members responding to the survey believed that child care should be a

part of the PennFlex program, and that a majority of students felt that child care should be partially subsidized through the general fee. The report included a resolution calling for the establishment of a planning committee to address all of the issues involved, including creative funding. The Steering Committee was asked to charge an appropriate committee with the task, with the suggestion that a subcommittee of the Personnel Benefits Committee, augmented by additional members, might be the best choice.

Amendments to the bylaws were adopted, specifying that where committees have oversight or advisory relationships to administrators, those individuals should serve as resource persons to the committees but should not vote in their proceedings.

#### April 27 Meeting

President Hackney, in opening the meeting, noted that it marked the 25th anniversary of the establishment of the Council, the first meeting having been held on May 8, 1963. Wayne Glasker, making his final report as chair of the Graduate and Professional Student Assembly after two years of service, drew attention to GAPSA resolutions asking that "top priority" be assigned to construction of a campus center and that a task force be established "to re-examine the place of residential fraternities on campus." A Council discussion on the campus center was expected in the fall, when prospects for its place in the coming development campaign should be clearer, and the Steering Committee was to take up the resolution on fraternities. Vincent Phaahla, chair-elect of GAPSA, expressed dissatisfaction with the Black South African Managers' Program which has been conducted in the Wharton School, saying that it was initiated without consultation with black international students from South Africa and that it has trained personnel for corporations that are staying in South Africa. Elections to the 1988-89 Steering Committee were held.

## Summary of Resolutions and Recommendations and Administrative Actions Taken on Them

"RESOLVED, that at the first fall meeting of the Council, the Secretary shall distribute to the Council the actions of Council passed during the previous academic year, including a list of all recommendations and resolutions, the implementation of which would require Administration action. The President or the Provost shall indicate what action they have taken or plan to take with respect to each recommendation and resolution." (University Council: May 8, 1974)

### I. Recommendations Not Completely Resolved by Last Fall's First Meeting of Council (October 14, 1987)

"1990" Paper (April 29, 1987): Council received a report by the Student Affairs Committee making comments and recommendations regarding the Undergraduate Assembly paper, *Year 1990 Outlook on Student Life*.

**Action:** Vice Provost for University Life and relevant staff members have implemented many of the specific recommendations and are guided by other recommendations affecting operations in the principal areas of social activities, off-campus living, residential living, fraternity and sorority affairs, and residential security.

### II. Recommendations from the 1987-88 Academic Year

*Security* (November 11, 1987): Council adopted a resolution sponsored by the Undergraduate Assembly and Graduate and Professional Student Assembly calling for the hiring of additional public safety officers, an expansion of the area patrolled by the Public Safety Department, improvement in the Escort Service and Penn Bus, and a review of the effectiveness of the Public Safety Department.

**Action:** Public safety officers have increased their patrol of key areas adjoining the campus, Escort Service and Penn Bus were studied by administrative and student representatives, and three external consultants evaluated and reported on Public Safety Department.

*Smoking in Non-Residential Buildings* (November 11, 1987): Council responded favorably to proposed policy on smoking in non-residential buildings.

**Action:** Policy placed in effect on February 1, 1988.

*Guidelines on Open Expression* (December 9, 1987): Final report of the Special Committee to Review the Guidelines on Open Expression, with its proposed further revisions of the guidelines, was approved, with the understanding that the Committee on Open Expression

would make a recommendation on review of the exercise of authority by the vice provost for university life.

**Action:** Revised guidelines placed in effect as of January 26, 1988.

*Amendments to Bylaws* (December 9, 1987): Bylaws amended to eliminate Faculty Grants and Awards Committee and to require the Student Affairs Committee to monitor student services via a standing subcommittee.

**Action:** No administrative action required.

*Exclusion of Foreign Nationals from Research* (February 10, 1988): Council amended and approved a proposed policy from the Committee on Research concerning the exclusion of foreign nationals from specific research areas.

**Action:** Policy placed in effect on February 23, 1988.

*Campus Vending Policy* (March 16, 1988): Council adopted a campus vending policy proposed by the Facilities Committee.

**Action:** Policy placed in effect on March 29, 1988.

*Guidelines on Open Expression* (April 13, 1988): Council approved an addition to the Guidelines on Open Expression, proposed by the Committee on Open Expression, applying to cases where an individual refuses to obey an order of the vice provost for university life to cease an activity and is later found not to have been in violation of the guidelines.

**Action:** Recommendations being reviewed by the president for decision in fall, 1988.

*Amendments to Bylaws* (April 13, 1988): Council amended the bylaws to specify that, where committees have oversight or advisory relationships to administrators, those individuals should serve as resource persons to the committees but should not vote in their proceedings.

**Action:** No administrative action required.

*Campus Union* (April 29, 1987): Council accepted a report by the Facilities Committee on the need for a new campus union.

**Action:** Campus union has been incorporated in campus master plan.

"1990" Paper (April 29, 1987): Council received a report by the Student Affairs Committee making comments and recommendations regarding the Undergraduate Assembly paper, *Year 1990 Outlook on Student Life*.

**Action:** Further discussion and consultation will be undertaken.



## CONFERENCE

**8 International Symposium on Genetics and Immunology of Chemosensation and Chemical Communication;** results from studies employing various organisms, from bacteria to humans;

## FILMS

**1 Bless Their Little Hearts, Girltalk, Cannibal Tours, and A Chinese Ghost Story;** International House. Show times: Ext. 8-6542. *Through November 10* (Neighborhood Film/Video Project).

## Department of Public Safety

This report contains tallies of Part I crimes, a listing of Part I crimes against persons, and summaries of Part I crime in the five busiest sectors on campus where two or more incidents were reported between **October 24 and October 30, 1988.**

**Total Crime:** Crimes Against Persons--0, Burglaries--1, Thefts--24, Thefts of Auto--3, Attempted Thefts of Auto--1

Date	Time Reported	Location	Incident
<b>34th St. to 36th St., Spruce St. to Locust Walk</b>			
10-24-88	12:09 PM	Houston Hall	Oriental rug taken from foyer.
10-24-88	6:37 PM	Williams Hall	Secured bike taken from rack.
10-25-88	3:49 PM	Logan Hall	Bike wheel taken from bike.
10-25-88	5:32 PM	Houston Hall	Knapsack taken from gameroom.
10-26-88	12:13 PM	Houston Hall	Unattended coat taken.
10-26-88	3:05 PM	Williams Hall	Secured bike taken from rack.
10-29-88	3:37 PM	Houston Hall	Suspicious youth checked/released to parent.
<b>36th St. to 37th St., Locust Walk to Walnut St.</b>			
10-24-88	12:17 PM	Annenberg School	Purse taken from unsecured area.
10-25-88	5:25 PM	Faculty Club	Jacket and wallet taken from locker.
10-26-88	2:24 PM	Colonial Penn Cntr	Telephone taken from room.
<b>33rd to 34th St., Spruce St. to Walnut St.</b>			
10-24-88	2:10 PM	Chemistry Bldg.	Secured bike taken from rack.
10-26-88	1:31 PM	Towne Bldg.	Unattended property taken.
10-27-88	9:17 AM	Chemistry Bldg.	University tools taken via broken window.
<b>34th St. to 38th St., Civic Center to Hamilton Walk</b>			
10-27-88	4:05 PM	Leidy Lab	Unattended purse taken from cart.
10-29-88	11:51 AM	Leidy Lab	Secured bike taken from rack.
10-29-88	5:04 PM	Leidy Lab	Bike wheel taken from bike.
<b>38th St. to 39th St., Spruce St. to Locust Walk</b>			
10-24-88	2:58 PM	Harnwell House	Secured bike taken from rack.
10-27-88	2:27 PM	Lot #14	Motorcycle taken from lot.

**Safety Tip:** The Department of Public Safety has as its primary responsibility the safety and security of the University community. If you have any concerns about your safety or the safety of your property, please contact us. Remember, we are here to help you enjoy your life at Penn.

## 18th Police District

Schuylkill River to 49th St., Market St. to Schuylkill/Woodland Ave.  
Reported crimes against persons from 12:01 a.m. 10-17-88 to 11:59 p.m. 10-23-88.

**Total:** Crimes Against Persons--15, Aggravated Assault/knife--2, Aggravated Assault/bottle--1, Aggravated Assault/fist--1, Purse Snatch--5, Rape/fist--1, Robbery/gun--1, Robbery/knife--2, Robbery/strongarm--2, Arrests--2

Date	Location/Time Reported	Offense/weapon	Arrest
10-17-88	34th and Walnut Sts., 12:25 AM	Robbery/knife	No
10-17-88	43rd and Market Sts., 9:17 PM	Aggravated assault/bottle	No
10-18-88	4200 Chestnut St., 6:30 PM	Purse snatch	No
10-19-88	4808 Paschall Ave., 1:50 AM	Aggravated assault/knife	Yes
10-19-88	4700 Woodland Ave., 12:15 PM	Rape/fist	No
10-20-88	3800 Locust Walk, 2:29 AM	Robbery/gun	Yes
10-20-88	47th and Baltimore Ave., 6:35 PM	Aggravated assault/fist	No
10-21-88	4500 Spruce St., 6:04 AM	Purse snatch	No
10-21-88	4600 Market St., 1:15 PM	Purse snatch	No
10-21-88	42nd and Spruce Sts., 7:20 PM	Purse snatch	No
10-21-88	46th and Woodland Ave., 8:55 PM	Robbery/strongarm	No
10-22-88	4828 Baltimore Ave., 4:45 PM	Purse snatch	No
10-23-88	802 S. 47th St., 9:40 AM	Aggravated assault/knife	No
10-23-88	4200 Locust St., 11:45 AM	Robbery/strongarm	No
10-23-88	4300 Locust St., 7:05 PM	Robbery/knife	No

## MEETINGS

**2 Sobriety I;** ongoing weekly support group for those less than 18 months in recovery from drug and alcohol addictions; noon-1 p.m., Room 301, Houston Hall (Faculty/Staff Assistance Program).

**8 Introductory Seminar on Buddhist Philosophy and Practice;** noon-1p.m., Room 303, Houston Hall. *Every Tuesday this month.*

## MUSIC

**6 Cajun Country Music;** D.L. Menard; 8 p.m., St. Mary's Parish Hall (Cherry Tree Music Co-op).

## TALKS

**3 The Legalization and Delegalization of Special Education;** Stanley J. Vitello, Graduate School of Education, Rutgers University; 2:30 p.m., Room D9-10, Graduate School of Education Building (Graduate School of Education).

**4 The Ways of Method: Vico and Descartes;** Robert Harrison, Stanford University; 2 p.m., C and S Lounge, 5th Floor, Williams Hall (Graduate Program in Comparative Literature and Literary Theory, Department of Romance Languages).

**Four Published Writers in Search of an Audience;** Sam Alfonsi, E.D. Bottone, Maria Fama and Mary Ann Mannino will read from their stories about Italian-American life, with moderator Jerre Mangione; 3 p.m., Benjamin Franklin Room, Houston Hall. Refreshments follow (Center for Italian Studies).

**8 The End of Forced Retirement at Age 70 in Higher Education: A Discussion of Consequences;** Jeanne E. Bader, Minnesota Area Geriatric Education Center, University of Minnesota; 3:30-4:30 p.m., Room 235, Houston Hall (Center for the Study of Aging).

**Structure and Function of Elongation Factor EF-1alpha--Its Role in Aging;** B.F.C. Clark, department of chemistry, University of Aarhus, Denmark; 3:30-4:30 p.m., Room 235, Houston Hall (Center for the Study of Aging).

**9 Strauss and the Pervert: Homophobia, Anti-semitism, and Culture in Turn-of-the-Century Vienna;** Sander Gilman, Cornell Univ.; 7:30 p.m., Max Cade House (Center for Cultural Studies).

**11 Reassociation of Microvillar Cytoskeletal Proteins: Making a Microvillar Core In-Vitro;** Lynne M. Coluccio, department of biochemistry and molecular and cell biology, Cornell University; 12:15 p.m., Room 1, John Morgan Building. Information: Ext. 8-9100 (Institute for Environmental Medicine).

## Deadlines

The deadline for the weekly update, normally running Thursday through Wednesday, is Monday a week before publication. The deadline for the December calendar is Tuesday, November 8. Send to *Almanac*, 3601 Locust Walk.

## Need a Ride?

If you live near this route--Phoenixville to Strafford (via Route 23 and Old Eagle School Road) to Wayne/St. Davids (via Route 30 and Conestoga Road) to Rosemont and Bryn Mawr north to Montgomery Avenue and east through the Main Line to Bala Cynwyd--please call Vanpool No. 4 driver, Stuart Watson, Ext. 8-7293.